Qualitative Findings From the First Year Following the Medicaid Managed Care Launch: Provider Perspectives
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Why Did We Conduct Interviews?
Qualitative interviews with organizational stakeholders (e.g., physician practices and health systems) are part of a larger multi-year independent evaluation of North Carolina Medicaid’s transition from fee for service to Medicaid Managed Care under the 1115 demonstration waiver. The interviews provide a detailed account of organizational experiences during the first year of Medicaid Managed Care, November 2021 to October 31, 2022.

How Were Interviews Conducted?
We identified potential interviewees from multiple sources, including data from Medicaid provider files and publicly available information (e.g., the Department of Health and Human Services website). We sampled by organization/practice type (e.g., health system, independent practices), provider specialty type (primary care, pediatrics, etc.), and geographic location (Regions 1 to 6).

We conducted phone and email outreach to 139 health systems, health care practices, and local health departments and completed interviews with representatives of 26 of them. At each organization, we interviewed one or more representatives who could provide details of the transition to Medicaid Managed Care. Interviews were conducted between March and July 2022.

Who Participated in the Interviews?

<table>
<thead>
<tr>
<th>Participant Characteristics</th>
<th>First Interview</th>
<th>Repeat Interview</th>
<th>Total</th>
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</thead>
<tbody>
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<tr>
<td>Provider Only</td>
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<td>1</td>
<td>3</td>
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</tbody>
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*We reached out to 18 independent Obstetric practices. They were either unavailable or did not respond.
Experience Working With Prepaid Health Plans (PHPs)

Of the 26 participating health systems and practices, 14 had contracted with all five, five with four, and four with three PHPs. Three had contracted with two or fewer PHPs.

Participants reported mixed experiences in working with PHPs. Common factors that the participants considered were responsiveness, claim processing, reworking denials, and ease of using the website.

Concerns About Working With the PHPs
- Timely communication with the PHPs to resolve issues
- Inconsistency in claim-filing requirements, e.g., modifiers
- Number of denials and incorrect payments
- Duration for which claims can be filed retrospectively
- Increased need for prior authorizations
- Access to timely and accurate data
- Coverage of services
- Administrative burden contributing to staff burnout

"The people we started out with, with the managed care plans, are no longer working for the managed care plans, or they've been moved to a different department. You can't get questions answered. You have to email people with questions. And you still, half the time, that doesn't get answered."

— Administrator, large pediatric practice

When asked about the decision to contract with the PHPs in the future, over half said they would likely continue to contract with the same number of PHPs. Most others reported considering contracting with fewer PHPs next year based on their experience.

Advanced Medical Home Status

Eighteen of the participating independent practices and health systems had a Tier 3 Advanced Medical Home status, of which 11 contracted with a Clinically Integrated Network (CIN), and five had an in-house care management infrastructure. Participants were highly satisfied with the care management through CIN partnerships.

Member Assignment

An overwhelming majority of participants described initial challenges with auto-assignment to a primary care provider, which improved over time. Concerns included:
- Access to member assignment lists
- Correcting member assignment
- Attribution of performance to primary care providers for wrongly assigned members
- Loss of revenue

"They did not produce their lists so that we could reconcile with our internal list and take out those patients assigned to our practice that we had not seen in a year. It was hard for—it took time for us to actually get that list and manipulate it."

— Director of Revenue, FQHC

Referrals to Specialists

Mental health services were identified as the ones most impacted. Other specialties impacted included cardiology, gastroenterology, and dermatology.

Behavioral Health and Intellectual/Developmental Disability (BH/IDD) Tailored Plans

Twelve of the participating practices and health systems were unsure about their participation in the BH/IDD tailored plans, and four had no intent to participate due to their experience of implementing Standard Plans. Six were either gathering information or had contracts underway.

Recommendations
- Clear guidance from NC Medicaid
  - Promote transparency in the accountability of PHPs
- More resources
  - Member education
  - Workforce for care coordination
- Structural
  - Timely and accurate member lists
  - Data on quality metrics
  - Standardized processes across PHPs
  - Well-trained PHP representatives/liaisons
- Delay the implementation of the BH/IDD tailored plans

Suggested Brief Citation